

## Message Text

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ACTION ARA-14

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07  
L-03 NSAE-00 PA-01 PRS-01 SP-02 SS-15 HA-05 CU-04  
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O 191310Z JAN 78  
FM AMEMBASSY BRASILIA  
TO SECSTATE WASHDC IMMEDIATE 5690  
INFO AMCONSUL RIO DE JANEIRO  
AMCONSUL SAO PAULO

C O N F I D E N T I A L SECTION 1 OF 3 BRASILIA 0461

E.O. 11652: GDS  
TAGS: EGEN, SGEN, BR  
SUBJ: INTER-AMERICAN FOUNDATION

REF: BRASILIA 0462; (B) BRASILIA 0109 AND PREVIOUS; (C) STATE  
001429 AND PREVIOUS

1. SUMMARY. INTER-AMERICAN FOUNDATION (IAF) REPRESENTATIVES  
MET SEPARATELY WITH OFFICIALS OF SUBIN AND FOREIGN MINISTRY  
DEPARTMENT OF CULTURAL, SCIENTIFIC AND TECHNICAL COOPERATION  
ON JANUARY 16 AND 17, RESPECTIVELY. IAF REPS ALSO MET WITH  
CHARGE AND AID AFFAIRS OFFICER ON JANUARY 16 AND EMBOFF ON  
JANUARY 18. AIDE-MEMOIRE DATED JANUARY 13, 1978, REQUESTING  
A SURVEY OF PAST OAND PRESENT IAF PROGRAMS IN BRAZIL AND ADVISING  
THAT ALL IAF CONTACTS WITH BOG ORGANS SHOULD BE INITIATED  
THROUGH FOREIGN MINISTRY, WAS HANDED TO SCICOUN ON JANUARY 17  
REFTEL A. IAF REPRESENTATIVES WERE INFORMED THAT  
INTERMINISTERIAL GROUP -- PROBABLY CONSISTING  
OF REPRESENTATIVE OF PLANNING SECRETARIAT (PARENT ORGANIZATION  
OF SUBIN) AS WELL AS FOREIGN AND INTERIOR MINISTRIES --  
-- WILL SOON MEET TO DISCUSS  
FUTURE OF IAF IN BRAZIL, AND THAT A DECISION ON THE MATTER WILL  
NOT LIKELY BE REACHED BEFORE THE END OF FEBRUARY. FONMIN  
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OFFICIALS WERE PERTURBED THAT IAF HAD ARRANGED JANUARY 16  
MEETING WITH SUBIN DIRECTLY, RATHER THAN GOING THROUGH FOREIGN  
MINISTRY; IAF REPS STATED THAT THEY HAD PROCEEDED IN THIS MANNER  
ON ADIVSE OF BRAZILIAN AMBASSADOR PINHEIRO IN WASHINGTON.  
END SUMMARY.

2. EDWARD DELA ROSE, INTER-AMERICAN FOUNDATION REGIONAL DIRECTOR

FOR BRAZIL, ARGENTINA, PARAGUAY AND URUGUAY, AND CHARLES REILLY, IAF REPRESENTATIVE FOR BRAZIL, MET MORNING OF JANUARY 16 WITH SUBIN DIRECTOR ALVAR GURGEL DE LENCAR. IN CONVERSATION LATER THAT DAY WITH CHARGE, DELA ROSA AND REILLY DESCRIBED THEIR DISCUSSION WITH ALENCAR AS PRODUCTIVE AND STATED THAT THEY WERE HOPEFUL THAT ARRANGEMENT COULD BE WORKED OUT BETWEEN IAF AND GOB WHICH WOULD PERMIT CONTINUATION OF FORMER'S ACTIVITIES IN BRAZIL. DELA ROSA AND REILLY REITERATED TO ALENCAR THAT IAF HAS CHOSEN TO CEASE ACTIVITIES IN GUYANA -- THE ONLY OTHER COUNTRY WHICH HAD MADE SUCH A CONDITION -- RATHER THAN AGREEING TO PRIOR APPROVAL OF ITS PROGRAMS BY LOCAL GOVERNMENT. THE IAF REPRESENTATIVES ALLOWED, HOWEVER, THAT THEY MIGHT BE ABLE TO MAKE FREQUENT VISITS TO BRAZIL -- DELA ROSA ON THE ORDER OF EVERY SIX MONTHS, REILLY EVERY THREE -- FOR INFORMAL CONSULTATIONS WITH SUBIN ON CURRENT PROJECTS AND PROPOSALS FOR FUTURE ONES; DELA ROSA LATER STATED TO CHARGE THAT SUCH AN ARRANGEMENT WOULD BE VERY SIMILAR TO ADMISSION BY IAF OF PRIOR GOB APPROVAL FOR PROJECTS. ALENCAR SAID THAT HE THOUGHT SUCH AN ARRANGEMENT MIGHT BE SATISFACTORY FROM GOB VIEWPOINT, BUT THAT DECISION WOULD BE MADE BY INTER-MINISTERIAL GROUP WHICH WILL SHORTLY BEGIN MEETING TO EVALUATE PAST IAF PROGRAM IN BRAZIL AND DESIRABILITY OF CONTINUED IAF PRESENCE IN BRAZIL. DELA ROSA AND REILLY REPLIED THAT CONSULTATION ARRANGEMENTS WERE ALSO DEPENDENT UPON APPROVAL OF IAF DIRECTORS AND PRESIDENT WILLIAM DYAL, WHICH THEY COULD

NOT AT THIS POINT GUARANTEE. DELA ROSA AND ALENCAR AGREED  
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THAT FORMER SHOULD SEND LETTER TO LATTER DETAILING SUBSTANCE OF THEIR JANUARY 16 MEETING IN ORDER TO AVOID ANY MISUNDERSTANDINGS, AS HAD APPARENTLY OCCURRED AFTER THEIR MOST RECENT PREVIOUS MEETING (1977 STATE 297663).

3. AIF REPRESENTATIVES TOLD ALENCAR THAT THEY HAD BEEN REQUESTED IN MID-DECEMBER BY AMBASSADOR PINEIRO IN WASHINGTON TO SUSPEND ALL PAYMENTS BEING MADE BY THE FOUNDATION IN BRAZIL. THEY EXPLAINED THAT THIS INVOLVED SOME HARDSHIP FOR INDIVIDUALS WORKING IN SOME IAF-SPONSORED PROJECTS, AS IN SOME CASES PAYROLLS HAD NOT BEEN MET SINCE THE REQUEST TO SUSPEND PAYMENTS WAS MADE. IAF REPRESENTATIVES ADDED THAT THEY HAD EXPLAINED DELAYS IN MAKING PAYMENTS BY CITING ADMINISTRATIVE PROBLEMS IN WASHINGTON, IN DEFERENCE TO GOB REQUEST -- MADE BY SECRETARY-GENERAL GUERREIRO TO CHARGE LAST DECEMBER 9 (1977 BRASILIA 10138) -- THAT PUBLICITY BE AVOIDED CONCERNING SUSPENSION OF IAF ACTIVITIES IN BRAZIL. ALENCAR STATED THAT IAF COULD INFORM PERSONNEL OF SPONSORED PROJECTS OF TRUE REASON FOR DELAY IN PAYMENTS, AND ADDED THAT HE WOULD ATTEMPT TO OBTAIN AUTHORIZATION FOR IAF TO BEGIN MAKING SOME PAYMENTS AGAIN.

4. ACCORDING TO DELA ROSA AND REILLY, ALENCAR WAS VAGUE WITH

REGARD TO INTER-MINISTERIAL GROUP, AT ONE POINT SAYING THAT IT WOULD BE HEADED BY A "GOOD FRIEND" OF HIS FROM FOREIGN MINISTRY (ALENCAR HIMSELF IS A FONMIN OFFICIAL ON DETAIL TO SUBIN) BUT LATER STATING THAT HE DID NOT KNOW WHICH GOB ORGANS WOULD BE REPRESENTED ON COMMITTEE. IN RESPONSE TO QUESTION, ALENCAR SAID THAT HE HAD NO OBJECTIONS TO IAF REPRESENTATIVES' MEETING WITH OFFICIALS OF OTHER GOB ENTITIES BUT THAT HE HAD NO INDIVIDUAL OR ORGANIZATION TO RECOMMEND. CHARGE ADVISED DELA ROSA AND REILLY TO MEET WITH FONMIN OFFICIALS TO INSTRUCT EMBOFF TO ARRANGE APPOINTMENT FOR THE TWO WITH APPROPRIATE

ITAMARATY DEPARTMENT.

5. APPOINTMENT WITH MINISTER SERGIO COSTA COUTO, HEAD OF TECH-CONFIDENTIAL

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NICAL COOPERATION DIVISION IN FOREIGN MINISTRY'S DEPARTMENT OF CULTURAL, SCIENTIFIC AND TECHNICAL COOPERATION, WAS MADE FOR LATE AFTERNOON OF JANUARY 16. SEVERAL HOURS AFTER APPOINTMENT WAS MADE, COSTA COUTO CALLED EMBOFF TO INFORM HIM THAT MEETING HAD BEEN POSPONED TO FOLLOWING DAY IN ORDER TO PERMIT PRESENCE OF DEPARTMENT HEAD GUY BRANDAO, WHO WAS OTHERWISE OCCUPIED ON JANUARY 16. COSTA COUTO EXPRESSED SUPRISE THAT IAF REPRESENTATIVES HAD MET WITH ALENCAR ON MORNING OF JANUARY 16, AND SAID THAT HE WAS CONCERNED THAT FOREIGN MINISTRY HAD NOT BEEN ADVISED IN ADVANCE BY IAF OF EITHER THE MEETING OR THE FACT THAT IAF REPRESENTATIVES WERE COMING TO BRAZIL. (COMMENT. APPARENTLY SUBIN ALSO NEGLECTED TO ADVISE THE FOREIGN MINISTRY OF THE MEETING. END COMMENT.) EMB OFF REPLIED THAT IAF REPRESENTATIVES HAD

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O 191310Z JAN 78

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC IMMEDIATE 5691  
INFO AMCONSUL RIO DE JANEIRO  
AMCONSUL SAO PAULO

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INFORMED CHARGE THAT THEY HAD CONTACTED SUBIN DIRECTLY AFTER HAVING BEEN ENCOURAGED TO DO SO BY AMBASSADOR PINHEIRO. EMBOFF EXPLAINED THAT, ACCORDING TO DELA ROSA AND REILLY, A MID-DECEMBER IAF MEMORANDUM TO US EMBASSY IN BRASILIA REQUESTING THAT LATTER ARRANGE APPOINTMENT WITH SUBIN HAD BEEN MISROUTED AND THAT, IN ABSENCE OF EMBASSY RESPONSE AND IN LIGHT OF IAF DESIRE TO RESOLVE MATTER EXPEDITIOUSLY, IAF HAD -- WITH APPROVAL OF AMBASSADOR PINHEIRO -- CONTACTED SUBIN DIRECTLY TO ARRANGE APPOINTMENT. (COMMENT. BRASILIA 0109 EXPLAINS HOW EMBASSY BECAME INDIRECTLY AWARE THAT IAF HAD REQUESTED IT TO ARRANGE MEETING FOR IAF REPRESENTATIVES WITH SUBIN. REQUEST FOR MEETING WAS DIRECTLY TRANSMITTED TO EMBASSY BRASILIA IN STATE 001429. END COMMENT.)

6. EMBOFF ADDED THAT HE HAD SPOKEN TO PREVIOUS WEEK WITH CONTACT IN FOREIGN MINISTRY NORTH AMERICAN DIVISION ABOUT POSSIBILITY OF IAF REPRESENTATIVES VISITING BRAZIL AS SOON AS POSSIBLE FOR PURPOSE OF DISCUSSIONS WITH GOB ON THE FOUNDATION'S PROGRAM IN BRAZIL. CONTACT THAD INDICATED AT THAT TIME THAT DIVISION WAS ALMOST ENTIRELY PREOCCUPIED WITH PREPARATIONS FOR PRESIDENT GEISEL'S FOUR-DAY VISIT TO MEXICO AND THAT A MAJOR PORTION OF THE DIVISION HAD IN FACT ALREADY LEFT FOR MEXICO FOR ADVANCE WORK; EMBOFF AGREED TO DELIVER AIDE-MEMOIRE ON JANUARY 16 REQUESTING APPOINTMENTS  
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FOR IAF REPRESENTATIVES WITH SUBIN AND APPROPRIATE FOREIGN MINISTRY OFFICIALS. (COMMENT. EMBASSY ITSELF ONLY BECAME AWARE OF IAF VISIT ON EVEING OF JANUARY 15 WHEN REILLY CALLED AID AFFAIRS OFFICER AT HOME TO INFORM HIM OF SCHEDULED JANUARY MEETING WITH SUBIN DIRECTOR ALENCAR; TELEX FROM WILLIAM DYAL ADVISING EMBASSY THAT DELA ROSA AND REILLY WERE INTENDING TO MEET WITH ALENCAR ON JANUARY 16 DID NOT ARRIVE IN CHARGE'S OFFICE UNTIL THAT AFTERNOON. END COMMENT.) DURING COURSE OF CONVERSATION WITH EMBOFF, COSTA COUTO MADE NO MENTION OF AIDE-MEMOIRE DATED JANUARY 13 AND DELIVERED TO SCICOUN ON JANUARY 17 (REFTEL A).

7. IN JANUARY 18 CONVERSATION WITH EMBOBB, REILLY STATED THAT HIS MEETING THE PREVIOUS DAY WITH BRANDAO AND COSTA COUTO HAD GONE WELL (DELA ROSA WAS UNABLE TO ATTEND, AS HE HAD HAD TO LEAVE BRASILIA ON EVENING OF JANUARY 16 IN ORDER TO TRAVEL DIRECTLY TO EUROPE, WHERE HE HAD APPOINTMENTS WITH POTENTIAL DUTCH AND WEST GERMAN CO-SPONSORS REFERRED TO IN FOREIGN MINISTRY AIDE-MEMOIRE)

REILLY GEGAN MEETING BY PROVIDING ITAMARATY OFFICIALS WITH BRIEF SUMMARY OF WHAT IAF IS AND ITS RELATIONS WITH US LEGISLATIVE AND EXECUTIVE BRANCHES. HE APOLOGIZED FOR MISUNDERSTANDING WITH REGARD TO APPOINTMENT WITH SUBIN AND REPEATED EXPLANATION THAT EMBOFF HAD PROVIDED TO COAST COUTO THE PREVIOUS DAY. REILLY STATED THAT BRANDAO REPLIED THAT MATTER WAS FORGOTTEN BUT REQUESTED IN FUTURE THAT IAF ADVISE AND CLEAR WITH AMBASSADOR PINHEIRO IN WASHINGTON WHENEVER IAF REPRESENTATIVES WERE PLANNING TO VISIT BRAZIL. BRANDAO STATED THAT THE GOB IS LOOKING FOR AREAS OF AGREEMENT BETWEEN ITSELF AND THE IAF AND SEEKING TO REDUCE AREAS OF DISAGREEMENT, THE MAJOR ONE OF WHICH IS QUESTION OF PRIOR APPROVAL CONDITION AND CITED GUYANA EXAMPLE. REILLY ADDED THAT AT PRESENT ONLY BODY WHICH RECEIVES PRIOR NOTIFICATION OF IAF PROGRAMS IS THE US SENATE COMMITTEE WITH IAF OVERSIGHT  
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RESPONSIBILITIES.

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O 191310Z JAN 78

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC IMMEDIATE 5692

INFO AMCONSUL RIO DE JANEIRO

AMCONSUL SAO PAULO

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COSTA COUTO SUGGESTED THAT SAME PROCEDURE BE FOLLOWED WITH REGARD TO THE GOB. REILLY RXPLAINED TENTATIVE PLAN WORKED OUT WITH ALENCAR (PARA 2) BUT EMPHASIZED THAT SUCH A PROCEDURE WOULD HAVE TO BE APPROVED BY IAF DIRECTORS. REILLY STATED THAT FONMIN OFFICIALS MADE NO SPECIFIC DEMANDS BUT WERE VERY NEGATIVE TOWARD IAF FUNDING OF ANY PROJECT WITH RACIAL OVERTONES. REILLY POINTED OUT THAT ONE OF THESE PROGRAMS-THE"MINI COMUNIDADE OBA-BIYI, TERREIRO AXE OPO

AFONJA," OF SALVADOR, BAHIA--HAD BEEN BROUGHT TO ATTENTION OF IAF BY BAHIA TOUR, OFFICIAL TOURIST AGENCY OF THE STATE OF BAHIA. BRANDAO REITERATED THAT GOB REGARDS PROGRAMS WITH RACIAL EMPHASIS AS DIVISIVE AND OUT OF PLACE IN BRAZILIAN SOCIETY.

8. REILLY SAID THAT AT CLOSE OF MEETING, COSTA COUTO STATED THAT IAF COULD RESUME ON-GOING DISBURSEMENTS CONNECTED WITH DECEMBER, 1977, FUNDIFRAN OPERATIONS (AS WAS INDICATED IN JANUARY 13 AIDE-MEMOIRE). HE AGREED WITH REILLY'S SUGGESTION THAT IAF, IN COMPLIANCE WITH REQUEST IN AIDE-MEMOIRE THAT IAF GO THROUGH ITAMARATY IN ITS DEALINGS WITH OTHER GOB ENTITIES, DEAL DIRECTLY WITH AMBASSADOR PINHEIRO IN WASHINGTON RATHER THAN THROUGH US EMBASSY IN BRASILIA. REILLY ALSO PROVIDED FONMIN OFFICIALS WITH DETAILED WRITTEN DESCRIPTIONS OF ALL IAF PROJECTS DATING BACK ALMOST TO BEGINNING OF IAF PROGRAM IN BRAZIL IN 1971 AND SHORTER SUMMARIES OF OTHER PROJECTS; REILLY TOLD EMBOFF THAT HE BELIEVED THESE DESCRIPTIONS CONFIDENTIAL

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SATISFIED FONMIMIN REQUEST IN PARA 1 OF JANUARY 13 AIDE-MEMOIRE FOR SURVEY OF ALL PAST AND PRESENT IAF PROJECTS IN BRAZIL. REILLY AND FONMIN OFFICIALS AGREED THAT FORMER SHOULD SEND LETTER TO LATTER DETAILING SUBSTANCE OF THEIR MEETING, IN ORDER TO MINIMIZE CHANCES OF ANY MISUNDERSTANDINGS.

9. COMMENT. AT THIS POINT, WE BELIEVE EMBASSY SHOULD CONTINUE TO REMAIN APART FROM DIRECT INVOLVEMENT IN GOB-IAF DISCUSSIONS WHILE AT SAME TIME OFFERING IAF ALL OTHER ASSISTANCE THAT MAY BE APPROPRIATE. IN THIS CONNECTION, HOWEVER, WE NOTE THAT DECEMBER 9 AIDE-MEMOIRE (1977 BRASILIA 10137) STATES THAT GOB "HOPES TO COUNT ON THE ASSISTANCE OF THE EMBASSY OF THE UNITED STATES OF AMERICA" IN ITS EVALUATION OF THE IAF PROGRAM. WITH REGARD TO THE TWO REQUESTS IN THE JANUAR 13 AIDE-MEMOIRE --I.E., (A) FACILITATE SURVEY OF PAST AND PRESENT IAF ACTIVITIES IN BRAZIL AND (B) USE OF FOREIGN MINISTRY CHANNEL FOR ALL IAF APPOINTMENTS WITH GOB OFFICIALDOM--EMBASSY BELIEVES THAT BOTH HAVE ALREADY BEEN SATISFIED BY REILLY-BRANDAO/COSTA COUTO MEETING. E THERE-FORE RECOMMEND THAT IAF CONTINUE TO CONSULT DIRECTLY WITH BRAZILIAN EMBASSY IN WASHINGTON AND, ON AN AS-NECESSARY BASIS, WITH APPROPRIATE GOB ORGANS IN BRAZIL, WITH PROVISIO THAT DEPARRMNTENT AND EMBASSY BRASILIA BE INFORMED OF RESULTS OF THESE CONTACTS. PENDING DECISION OF GOB INTER-MINISTERIAL COMMITTEE, WE BELIEVE THAT INITIATIVE FOR ANY FUTURE OFFICIAL CONTACTS ON THE MATTER SHOULD COME FROM THE GOB. IAF MIGHT WISH TO CALL ON AMBASSADOR PINHEIRO TO THANK HIM FOR HIS ASSISTANCE AND TO PROVIDE BRIEF SUMMARY OF RESULTS OF MEETINGS

WITH SUBIN AND FOREIGN MINISTRY.

10. REILLY SAID THAT HE WOULD BE BACK IN WASHINGTN IN TWO WEEKS AND WOULD BE AT THAT TIME BRIEF DEPARTMENT (ARA/ECA). EMBASSY REQUESTS THAT DEPARTMENT MEANWHILE INFORM IAF PRESIDENT DYAL

OF JANUARY 13 AIDE-MEMOIRE AND RESULTS OF IAF CONVERSATIONS WITH  
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SUBIN AND FOREIGN MINISTRY.  
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## Message Attributes

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